

### **Executive Briefing**

Addressee Commissioner

Through

Assistant Commissioner Specialist Protective Command

Title

Operation Kingaroy - Overseas Deployment for the FIFA World Cup Qatar 2022 -International Travel Approval

### Action required:

Approval of amendment to International Travel Form (ITAF). **Deadline:** ASAP - To allow for booking of limited accommodations prior to deployment on Monday 14 November 2022 November 2022.

### **Reasons for proposed actions:**

Between 20 November and 18 December 2022, the Fédération Internationale de Football Association (FIFA) World Cup (WC) will be held in Doha and surrounding municipalities, Qatar.

The tournament comprises of thirty-two teams who successful competed for qualification. The Australian National Football Team, the Socceroos, were successful in their qualification and will compete in the World Cup Previous iterations of the World Cup have seen over 10,000 Australian citizens attend matches. However, due to the limited number of tickets and accommodation in Qatar and surrounding countries, attendance is expected to be lower than previous iterations of the WC.

During the tournament, Qatari law enforcement will stand up an International Police Cooperation Centre (IPCC) for the attendance of law enforcement personal from participating nations in the WC. The IPPC will be in operation 0700 – 2400 each day.

Additionally, there is an expectation by the Organising Committee that visiting nations will assign police 'spotters' to all matches played by their national team. Spotters liaise with official fan organisations, and during matches identify potential persons of interest (POI) from their nation and engage them with the intention of modifying their behaviour to prevent escalation of violence and/or intervention from local law enforcement. This is a model developed by the United Kingdom Football Policing Unit (UKFPU) and was utilised at the previous World Cup in Russia 2018.

In preparation for this deployment, the two nominated members will undertake the UK Football Policing Unit accredited Operational Football Officer (spotter) training in the UK.

On 18 September 2022, an official invitation from the Security and Safety Operations Committee of the FIFA World Cup Qatar 2022 was received by the AFP. The invitation is for four officers; two for the IPCC and two for the spotter role. The invitation requests that officers arrive in Qatar on 13 November 2022. The invitation also confirms that accommodation, meals and transportation will be provided by the Organising Committee for all attending officers.

#### Issues:

As part of the Whole of Australian Government approach to security, the AFP has a critical role to fulfil in Qatar for the WC. DFAT is the lead agency for any crisis response in Qatar during the WC. For this, DFAT have drafted an Event Specific Crisis Action Plan (ESCAP). In this, the AFP will perform two key roles during the WC.

First, the role of Police Forward Commander in the established International Police Cooperation Centre.

Second will be the role of Spotters, deploying to matches featuring the Socceroos and working with their assigned local Qatari law enforcement officers to help maintain safety and security of Australians attending the WC.

The deployment timeframe is dependent on the Society performance in the WC. The Organising Committee for the WC have mandated that or elimination, teams and their national law enforcement representatives must depart the country within 48 hours. The key dates for the WC in relation to the possible elimination points for the Society of are

- End of round 1 (pool): 30 though be 2022
- End of round 2 (group of 16): 6 December 2022
- End of round 3 (quaster-final): 10 December 2022
- End of round 4 (semi-final): 14 December 2022
- End of round 🕄 (finals), 18 December 2022

### Resource implications:

### Police Forward Commanders (PFC): -

Detective Superintendent 47E(c) and Superintendent 47E(c) will perform the role of the PFC in the IPCC at the WC.

### Spotters/Security Liaison Officers: -

A/Sgt<sup>47E(c)</sup> and Sgt<sup>47E(c)</sup>

will undertake the role of spotters for the WC.

The minimum deployment duration for all members will be 20 days. The total deployment will be dependent on the continuation of the Socceroos in the WC, as outlined above.

#### Costs:

The below costs represent the minimum costs associated with the deployment, calculated on the Socceroos elimination from the first round of competition. The duration and cost of deployment will increase if the Socceroos remain in the competition to subsequent rounds.

The specific duration of the deployment cannot be confirmed. s 33(1)(a)(iii)s 33(1)(a)(iii)

s 33(1)(a)(iii)

Initial engagement with DFAT counterparts in country suggested that there would be sufficient accommodation in the DFAT cluster of apartments to allocate to two AFP members. AFP have recently been advised that this accommodation has not be secured and is no longer available to AFP.

A suitably secure hotel has been located through QBT, with a two bedroom apartment available for the period of the deployment. It is recommended that the two deploying Superintendents utilise this accommodation, which would allow the two sergeants to have individual rooms at the allocated accommodation. The cost would be consistent with other government employees deploying on behalf of the Australian governments support to the FIFA World Cup in Qatar, and would ensure deploying member's accommodation conditions are consistent with whole of government standards.

This location would also be utilised for planning and deployment tasking as the environment in Qatar is quite frenetic with short notice changes to events, and the ability to coordinate Australian High Officer movements discreetly. The inclusion of Australian High Office Holders attending the event were not known at the time of the original submission for travel.

The utilisation of an apartment would be the most cost effective solution to allow privacy and health and wellbeing to all members deploying. As the threat level has been raised to Probable, the location can be listed as the alternative work location in a major incident as detailed on the RATP. There are no changes for the accommodation costings originally outlined for Sergeants 47E(c) and 47E(c)

Due to the long duration of the flight to Qatar, all travelling members are seeking approval for costs associated with the allocation of 'extra leg room' seats. This cost has been included in the estimated costs table. Under the *National Guideline on travel and living away from home*, Superintendents are entitled to fly Premium Economy however, Qatar Airlines (flying direct to Doha) does not operate that class of travel.

Role	Duration of deployment	Estimated Cost								
	a and a second	Flights	Accommodation	Allowances / taxis / seat selection						
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Supt 47E(c)	20 days (min)	\$4000	\$20,000	\$5000	\$29000					
A/Sgt47E(c)	20 days (min)	\$4000	N/A	\$5000	\$6000					
Sgt 47E(c)	20 days (min)	\$4000	N/A	\$5000	\$6000					
TOTAL ESTIMATED COST					\$80000					

The costs will be attributed to Internal Order/PROMIS 7146857 and Cost Code s 47E(d)

### **Consultation:**

Internal:

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#### External:

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- FIFA .
- NTAC .

### **Expected Reaction:**

A positive reaction from all stakeholders is expected from the deployed members to the WC. The deployment will fulfil the AFP's commitment to the WoAG approach for the safety and security of attending Australian citizens to the WC and the invitation from FIFA to participate in the IPCC. In addition, the deployment and lessons learnt will assist the AFP in planning for the Women's FIFA World Cup 2023.

### **Recommendation:**

It recommended that you:

- 1. Note the changes to the deployment.
- 2. Approve the updated International Travel Approval Forms for Superintendent <sup>47E(c)</sup> and 47E(c) .

### Approved: Yes / No

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I, the undersigned, as relevant Delegate** for this proposal to spend relevant moneys, attest that:         a) I am the appropriate duly authorised delegate** of the Commissioner of the Australian Federal Police for the approval of such payments**;         b) I have made all reasonable enquiries to satisfy myself that there is sufficient appropriation to meet this commitment and that this expenditure is:         • Not inconsistent with the policies of the AFP and the Commonwealth; and         • will be a 'proper use' of relevant money.         c) The approval complies with the AFP Code of Conduct, particularly in relation to avoiding conflicts of interests.         d) I have confirmed that travel and/or transit throut         Signature of relevant delegate**:         Title:         Command/Business area:         AFP Delegations												
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Delegates Please Note -Where an individual's airfare, hotel and incidental costs are \$50,000 or above and the combined total of 1 or more member's costs (travelling to the same destination for the same purpose) are \$50,000 or above, Commissioner approval is required.In addition, The Attorney General must be informed of any significant delegation travel where the AFP pays travel costs greater than \$50,000.Ministerial Submissions												

\*\* Commissioner's Financial Instructions (CFI's) AFP Delegations -Schedule 3B - Delegations relating to International Travel \*\*

Mandatory – Member to advise Post The traveller must advise the relevant <u>AFP International Post</u> of their intent to travel and/or transit through their area of responsibility.

> When approved by the delegate, please email this form to @afp.gov.au (requires a scanned signed copy) s 47E(d)



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Ministerial Submissions													

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When approved by the delegate, please email this form to s 47E(d) @afp.gov.au (requires a scanned signed copy)



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I, the undersigned, as relevant Delegate** for this proposal to spend relevant moneys, attest that:         a) I am the appropriate duly authorised delegate** of the Commissioner of the Australian Federal Police for the approval of such payments**;         b) I have made all reasonable enquiries to satisfy myself that there is sufficient appropriation to meet this commitment and that this expenditure is:         * Not inconsistent with the policies of the AFP and the Commonwealth; and         * will be a 'proper use' of relevant money.         c) The approval complies with the AFP Code of Conducts particularly in relation to avoiding conflicts of interests.         d) I have confirmed that there is advised the relevant Post/Mission of intent to travel and/or transit throug         Signature of relevant delegate**:         Title:         Command/Business area:												
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Delegates Please Note -Where an individual's airfare, hotel and incidental costs are \$50,000 or above and the combined total of 1 or more member's costs (travelling to the same destination for the same purpose) are \$50,000 or above, Commissioner approval is required.In addition, The Attorney General must be informed of any significant delegation travel where the AFP pays travel costs greater than \$50,000.Ministerial Submissions												

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### **OFFICIAL: Sensitive**

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By signing this form you, the traveller, acknowledges that you have a full understanding of the <u>National</u> <u>Guideline on Travel and Living Away from Home</u> and the <u>National Guideline on using the AFP Corporate</u> <u>Card</u> including your responsibilities when using and acquitting the use of AFP monies.															
Estimated	Fare			\$ 400						ommod				\$0	
cost	Visa			\$ 22.99	per v	/isa (N	/A)		Mea	ıls, taxi	s, etc:			\$ 700	00
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## **OFFICIAL: Sensitive**

Page 1 of 2 · Folie?abge 10



Requested by	Sgt <sup>47E(c)</sup>		Signatur	'e:	7E(c)		Date:	21/09	9/2022			
traveller:						DBO						
			Se	curity					· · · · · · · · · · · · · · · · · · ·			
precautiona	ry measures be TRAVEL' by DI	e within this secti ing taken in relat FAT <b>for reasons</b>	ion to your	travel. If	the country	you are	travellin	g to has	s been deemed			
Country		QATAR		DFA	T Travel Ad	visory	Rating(s	5)				
location name:												
Endorsement by line management (Band 9 or above)												
Title:	•	•	Sigr	nature:				Date:				
Approva	al of proposa	l to spend rele	evant mo	ney in a	ccordance	with	the PGF	PA Act				
a) Ian Polic b) Iha mee	<ul> <li>Police for the approval of such payments**;</li> <li>b) I have made all reasonable enquiries to satisfy myself that there is sufficient appropriation to meet this commitment and that this expenditure is: <ul> <li>Not inconsistent with the policies of the AFP and the Commonwealth; and</li> <li>will be a 'proper use' of relevant money.</li> </ul> </li> <li>c) The approval complies with the AFP Code of Conduct, particularly in relation to avoiding conflicts of interests.</li> <li>d) I have confirmed that the<sup>47E(c)</sup> travel and/or transit through t</li> </ul>											
delegate	**:	La contraction of the second s	( I phon	2	Print nam	ie:	Scot	t lei	Ē			
Title: Comman area:	d/Business	ACSPE	RATER A	FP No.	4087		Date:		09/11/22			
	AFP Delegations											
	Where an individual's airfare, hotel and incidental costs are <b>\$50,000</b> or above and the combined total of 1 or more member's costs (travelling to the same destination for the same purpose) are \$50,000 or above, Commissioner approval is required.											

\*\* <u>Commissioner's Financial Instructions (CFI's) AFP Delegations –Schedule 3B – Delegations</u> relating to International Travel \*\*

### Mandatory – Member to advise Post

The traveller must advise the relevant <u>AFP International Post</u> of their intent to travel and/or transit through their area of responsibility.

When approved by the delegate, please email this form tos 47E(d)afp.gov.au (requires a scanned signed copy)

From: Penny, Simon <<u>Simon.Penny@afp.gov.au</u>>
Sent: Wednesday, 7 September 2022 3:25 PM

**Subject:** Police Forward Commander (PFC) selections - international special events [SEC=OFFICIAL]

### **OFFICIAL**

SPC Staff,

The Specialist Protective Command executive team recently finalised the selections for AFP leadership roles in relation to forthcoming international special events. It is with pleasure that I advise the following selections have been made:

Men's FIFA World Cup 2022, Qatar	
2 x Forward Commanders – Superintendent	& Superintendent 47E(c)
47E(c)	
s22(1)(a)(ii) $C^{UNENTEDDEFEDOR}$	

My thanks go to all applicants for their interest in undertaking these leadership roles, with the advice that the pool of applicants will be retained for consideration against additional roles into 2023 as those requirements become clearer.

I congratulate the members selected and wish them well in their selected roles.

Regards, Simon.

#### A/COMMANDER SIMON PENNY

NATIONAL OPERATIONS COORDINATION SPECIALIST PROTECTIVE COMMAND Tel: +61(0) 47E(c) Ext: 47E(c) Mob: +61(0) 47E(c) www.afp.gov.au

Australian Federal Police	

THIS DOCUMERTING PARTICIPANT ON ACTIVES OCCUMERTING AND PRINTING AND P

From: Penny, Simon Sent: Tuesday, 6 September 2022, 2:30 PM To: Kennedy, Jason < Jason Kennedy@afp.gov.>: C: Quinn, Andrea < Andrea Quinn@afp.er Updet: International PFC Selection: Cc: Quinn, Andrea <Andrea Quinn@afp.gov.au>; Wegg, Alison <Alison.Wegg@afp.gov.au>

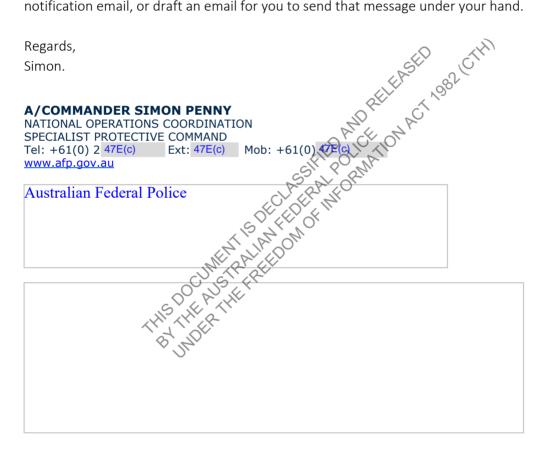
Andrea, Alison and I met today to discuss selections for forthcoming international Forward Commander roles.

Please find below the outcomes of our discussions for endorsement:

Men's FIFA World Cup 2022, Qatar	
2 x Forward Commanders – Superintendent 47E(c)	& Superintendent 47E(c)
47E(c)	
s22(1)(a)(ii)	

	s22(1)(a)(ii)	
s22(1)(a)(	(ii)	

If you are comfortable with these recommendations, I would be pleased to either send the notification email, or draft an email for you to send that message under your hand.



From: Penny, Simon <<u>Simon.Penny@afp.gov.au</u>> Sent: Tuesday, 12 July 2022 12:54 PM To: <sup>47E(d)</sup> <sup>47E(d)</sup>@afp.gov.au> Cc: <sup>47E(d)</sup> @afp

Cc: <sup>47E(d)</sup> @afp.gov.au> Subject: ROI - Police Forward Commander and Liaison Officer roles [SEC=OFFICIAL]

### **OFFICIAL**

### Register of Interest (ROI)

2022/2023 Pool – Police Forward Commander and Liaison Officer roles – Multiple Events Specialist Protective Command

Suitably qualified substantive Band 7, 8 and EL sworn members (Police and PSO) are invited to register their interest to participate in events being managed by the Specialist Protective Command, Special Events Planning Team (SEPT) over the next 12 months. Events include Men's FIFA World Cup 2022 in Qatar, s 22(1)(a)(i) and other SEPT exercises and events. Available roles include Police Forward Commander (PFC) and Liaison Officer (LO).

PFC and LO roles are integral to planned security arrangements that support the safety and security of Australians attending or participating in major events overseas. The PFC will have responsibility for any additional AFP members deployed to the event, including attending and representing AFP at national and international security briefings and coordinating the AFP response to any incident that may affect the safety or security of Australians at the event.

s 22(1)(a)(ii)

Participation in SEPT events as PFC and/or LO may require pre-deployment planning (including an advance) which will involve close consultation with SEPT and other key stakeholders such as event organisers/entities, foreign law enforcement agencies, DFAT and other relevant Commonwealth agencies.

Any Overseas travel and associated deployment entitlements will be in accordance with the AFP

National Guideline on travel and living away from home and Australian Federal Police Enterprise Agreement 2017-2020 or AFP Executive Level Enterprise Agreement 2019-2021 relevant to the member's band level.

### **Essential Requirements**

- Open to substantive Band 7, 8 & Executive level (Police and PSO) members.
- Hold a current use of force qualification.
- Possess a Negative Vetting 1 (Secret) security clearance.
- Possess a Medical clearance for International travel (or have ability to obtain a clearance).
- Demonstrate excellent communication skills.
- Be able to commit to pre-deployment planning activities prior to deployment.
- Nil pre-existing long term commitments (court, training programs etc.).
- Hold a valid Official passport (or have ability to obtain a passport).
- ICCS+ qualified or ability to obtain.

### **Desirable Requirements**

- Foreign language skills
- Major incident management and Command & Control experience

### How to Register your Interest

Submit your ROI to 47E(d) register your interest, attaching a current CV, a pitch of no more than one (1)page outlining relevant skills and experiences, and complete the table below.

This ROI will close COB Tuesday

Full Name	
AFP ID	
Substantive Level	
Business Area & Location	
Best Contact number	
Security Clearance level	
Current Official Passport	Yes / No
Acknowledgement/Release from	Yes / No
Supervisor for extended	
commitment beyond deployment	

If you have any	questions	about the role,	please contact Sgt	47E(c)	TL SEPT, phone:
47E(c)	or email:	47E(c)	@afp.gov.au		

#### **A/COMMANDER SIMON PENNY** NATIONAL OPERATIONS COORDINATION

SPECIALIST PROTECTIVE COMMANDTel: +61(0)47E(c)Ext: 47E(c)Mob: +61(0)www.afp.gov.au47E(c)

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Document created under s 17 of the Freedom of Information Act 1982

The Australian Federal Police (AFP) sent a total of four AFP appointees to perform in a security liaison role for international sporting events (two) in the period 1 January 2019 – 9 December 2022.

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